

Message Text

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NSAE-00 NSC-10 RSC-01 SCI-06 GAC-01 SCEM-02 ABF-01

OMB-01 TRSE-00 AF-10 ARA-11 EA-11 NEA-10 RSR-01 IOE-00

HEW-08 COA-02 AGR-20 /166 W
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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 2716

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LIMITED OFFICIAL USE SECTION 1 OF 2 IAEA VIENNA 3123

EO: 11652: N/A

TAGS: AORG AFIN IAEA

SUBJ: IAEA BUDGET FOR 1974 - MISSION PROGRAM COMMENTS

REF: IAEA VIENNA 2872

1. SUMMARY: FOLLOWING ARE MISSION COMMENTS ON SPECIFIC ITEMS IN DRAFT IAEA BUDGET FOR 1974 (GOV/1588), INCLUDING ADDITIONAL INFORMATION PRODUCED DURING MISSION' S REVIEW OF BUDGET. ACTION REQUESTED: GUIDANCE.

2. COMMENTS ARE KEYED TO PARAGRAPH/ TABLE NUMBERS AS SHOWN IN GOV/1588. MISSION WILL UTILIZE US COMMENTS ON SPECIFIC POINTS IN BUDGET AS OUTLINED PARA 13 REFTTEL.

3. AS ACROSS- THE- BOARD MATTER, MISSION FEELING WAS THAT PRESENTATIONS IN GOV/1588 CONTAINED INSUFFICIENT JUSTIFICATION FOR CHANGES IN AUTHORIZED MANNING TABLES, ESPECIALLY AS RESPECTS ADDITION OF NEW POSITIONS. MISSION IS NOT, AT THIS POINT, QUESTIONING CASE FOR ADDITION MOST OF THESE POSITIONS, SINCE MISSION AWARE FROM OTHER SOURCES THAT MANY ARE JUSTIFIED. PROBLEM IS THAT DRAFT BUDGET DOCUMENT DOES NOT STATE CASE ADEQUATELY ENOUGH TO PERMIT LIMITED OFFICIAL USE

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SATISFACTORY EVALUATIONS. MISSION UNDERSTANDS THAT AT LEAST ONE OTHER PERMANENT MISSION (UK) SHARES THIS FEELING, AND INFORMAL

CONVERSATIONS BY BOTH MISSIONS WITH DDG ADMINISTRATION HALL AND DIRECTOR OF PERSONNEL KHAN HAVE PRODUCED AGREEMENT THAT THIS IS JUSTIFIED CRITICISM. AGENCY WILL SHORTLY ISSUE MODIFICATION TO GOV/1588 PROVIDING DETAILED JUSTIFICATION FOR ALL PROPOSED ADDITIONAL POSITIONS. MISSION WILL FORWARD COMMENT ON STAFF INCREASES WHEN THIS DOCUMENT AVAILABLE.

4. AS NOTED REFTEL, FIRST USE OF PROJECTED MANYEARS OF PROFESSIONAL STAFF TIME SPENT IN RESPECT VARIOUS SUB- PROGRAMS IN THIS YEAR' S BUDGET IS NOT TOTALLY SATISFACTORY. (E. G., IN TABLE E.13.4, MANYEAR REQUIREMENT FOR DIVISION OF SAFEGUARDS OPERATIONS IS STATED AS 74.0. MANNING TABLE FOR 1974 SHOWS THIS DIVISION WITH TOTAL OF 74 PROFESSIONALS IN 1974, AND NARRATIVE PARAS .13.11-12 CLEARLY IMPLIES THAT NOT ALL OF THESE WILL BE ON BOARD AS OF 1 JANUARY 74; CONVERSATION WITH SECRETARIAT CONFIRMS THIS ASSUMPTION AND STATED SALARY COSTS DO NOT INCLUDE PROVISION FOR ALL 14 ADDITIONAL POSTS ALL YEAR. IT EVIDENT THAT SOMEONE SIMPLY PICKED UP MANNING TABLE FIGURE AND STATED THIS AS NUMBER MANYEARS REQUIRED IN DIVISION' S PROGRAM.) THIS SEEMS DUE TO SEVERAL FACTORS. ONE IS INEXPERIENCE IN PREPARING SUCH ESTIMATES, WHICH PRESUMABLY WILL BE REMEDIED BY FUTURE ROUTINE INCLUSION OF SUCH ESTIMATES IN PROGRAM BUDGET DOCUMENTS. SECOND IS FACT THAT AGENCY STAFF IS NOT YET WIDELY INVOLVED IN BUDGET PROCESS, WITH SOME INDIVIDUAL PROFESSIONALS UNAWARE OF AND UNABLE ACCOUNT FOR ESTIMATES OF PROFESSIONAL TIME STATED FOR AREAS WHICH THEY HANDLE. MISSION EXPECTS THAT OUR INQUIRES AND THOSE OF OTHER MISSIONS IN VIENNA, BASED ON FIGURES CITED IN BUDGET DOCUMENT WILL TEND TO SENSITIZE STAFF MEMBERS TO INTEREST OF MEMBER STATES IN THIS ASPECT OF PROGRAM PRESENTATION. THIRD, THERE IS TENDENCY IN FEW CASES TO TREAT FORMULATION OF ESTIMATES OF PROFESSIONAL STAFF COST COMPONENT FOR SUB- PROGRAMS AS ROTE EXERCISE IN WHICH MOTIONS MUST BE GONE THROUGH BUT WHICH DOES NOT NECESSARILY BEAR ANY RELATIONSHIP TO REALITY. MISSION CONTACT WITH SECRETARIAT MEMBERS TO EMPHASIZE NECESSITY THAT THESE FIGURES REFLECT ACTUAL EXPENDITURE OF PROFESSIONAL TIME AS ACCURATELY AS POSSIBLE WILL HELP, AS WILL STATEMENT PROPOSED REFTEL FOR A& B COMMITTEE RECORD, TO MAKE CLEAR THAT WE AND OTHER MEMBERS TAKE THIS PART OF BUDGET PROCESS QUITE SERIOUSLY. MISSION INTENDS TO RAISE THIS MATTER AT MEETING OF IAEA GENEVA GROUP ON APRIL 17 AND WILL REPORT WHETHER ABOVE FEELING IS SHARED BY OTHER MEMBERS OF GROUP.

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5. TABLE E.1.2 - SECRETARIAT STATES THAT PROGRAM DECREASE SHOWN IN RESPECT OF GENERAL CONFERENCE DOES NOT RPT NOT TAKE INTO ACCOUNT POSSIBLE REVISION IN GC ADMINISTRATIVE PRACTICES AND RULES OF PROCEDURE NOW UNDER DISCUSSION. IN EVENT SUCH REVISIONS APPROVED BY 1973 GC, FURTHER SAVINGS WOULD PRESUMABLY RESULT.

6. TABLE E.4.1. MISSION RECALLS RECOMMENDATION OF RECENT EXPERT REVIEW COMMITTEE ON PROGRAMS OF JOINT DIVISION THAT CO- ORDINATION

OF ITS PROGRAMS WITH REMAINDER OF FAO SECRETARIAT IN ROME WOULD BE GREATLY IMPROVED BY INCREASED AVAILABILITY OF OPPORTUNITY FOR JOINT DIVISION STAFF MEMBERS TO TRAVEL TO AND FROM ROME, AND IN THIS CONNECTION, WE NOTE ABSENCE OF ANY PROPOSED PROGRAM INCREASE IN TRAVEL FUNDS FOR JOINT DIVISION. MISSION RAISED THIS POINT WITH FRIED, DIRECTOR OF JOINT DIVISION, WHO SAID THIS IS VERY SENSITIVE SUBJECT IN AGENCY, AND CONSEQUENTLY STRONGLY PREFERRED NOT RPT NOT ROCK BOAT AT THIS TIME BY REQUESTING ADDITIONAL TRAVEL FUNDS. MISSION INCLINED TRUST FRIED'S JUDGMENT ON THIS, AND SUGGESTS WE NOT RPT NOT PURSUE IT FURTHER. WE ALSO NOTE THAT 1972 ACCOUNTS SHOW JOINT DIVISION TRAVEL FUNDS ITEM AS ONE OF ONLY TWO ITEMS IN BUDGET THAT HAD UNDER- RUN, SO IT IS POSSIBLE THAT COMMITTEE RECOMMENDATION CAN BE MET AT LEAST PARTIALLY WITHOUT ADDITIONAL FUNDS, BY CURTAILING OTHER LONGER- DISTANCE TRAVEL.

7. PARAS E.4.3 AND E.4.7 - IN RESPONSE TO MISSION'S QUERY TO FRIED RE APPARENT DUPLICATION IN PROPOSED CO- ORDINATED RESEARCH PROGRAMS DESCRIBED THESE PARAS, HE SAID OBSERVATION WELL TAKEN SINCE THEY WERE ESSENTIALLY ONE AND SAME, AND THAT STEPS HAVE ALREADY BEEN TAKEN TO CONSOLIDATE THEM INTO ONE PROGRAM. WHETHER PROGRAM WILL ACTUALLY BE INITIATED, HOWEVER, DEPENDS LARGELY ON RESULTS OF PANEL TO BE HELD IN JUNE. IF INITIATED, FUNDING WOULD COME FROM EARLIER PHASING OUT OTHER PROGRAM COMPONENTS, SUCH AS THOSE INVOLVING WHEAT AND RICE FERTILIZATION STUDIES, SINCE AS NOTED IN TABLES IN SECTION E.4 THERE IS NO RPT NO SEPARATE BUDGET ITEM FOR IT. FRIED REGRETS THAT BUDGET PRESENTATION WAS NOT RPT NOT CORRECTED TO REFLECT FOREGOING, AND INDICATED THAT THIS MAY BE MENTIONED AT A& B COMMITTEE.

8. PARA E.4.5 - QTE OTHER BITING FLIES UNQTE REFERS ONLY TO STABLE FLY. AGENCY CURRENTLY PROVIDING TECHNICAL SUPPORT FOR FAO PROJECT IN MAURITIUS INVOLVING THIS PEST, AND IS ALSO SUPPORTING RESEARCH CONTRACT IN KOREA PLUS SOME ADDITIONAL WORK AT SEIBERSDORF LIMITED OFFICIAL USE

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LABORATORY. LINDQUIST, WHO SUPERVISES THIS SUB- PROGRAM, SAYS HE HAS NO RPT NO PLANS TO EXPAND FURTHER FOR TIME BEING, AND ADMITS THIS PARA POORLY WORDED.

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P R 161456 Z APR 73

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9. PARA E.4.6 - WORK ON CODLING AND SYPSY MOTHS (BOTH OF WHICH ARE SIGNIFICANT US PESTS) IS DESIGNED TO FIT IN WITH AND COMPLEMENT USDA- SUPPORTED PL-480 RESEARCH PROJECTS IN POLAND AND POSSIBLE YUGOSLAVIA. MISSION BELIEVES THIS TYPE OF COMPLEMENTARY SUPPORT TO PROJECTS OF INTEREST TO US SHOULD BE STRONGLY ENCOURAGED AND SUGGESTS US COMMENT TO THIS EFFECT.

10. TABLE E.4.8 - MISSION INQUIRY CONFIRMED THAT BULK OF STAFF COSTS QUOTED PERTAIN TO GS SALARIES NOT REFLECTED IN FIGURE OF 0.1 MANYEARS PROJESSIONAL TIME. ADDITIONAL PROFESSIONAL SUPPORT PROVIDED BY FAO PROGESSIONAL STAFF.

11. TABLE E.5.1 - MISSION QUESTIONS ABSENCE OF JUSTIFICATION FOR PROGRAM INCREASE OF \$10,000 FOR SCIENTIFIC AND TECHNICAL CONTRACTS.

12. PARA E.5.4 - MISSION SUGGESTS THAT AGENCY'S PLANS TO CONTINUE ACTIVITIES RELATING TO RADIATION STERILIZATION OF BIOMEDICAL PRODUCTS BEYOND 1975 BE CAREFULLY EXAMINED. IT NOT RPT NOT CLEAR TO US WHETHER THIS PROGRAM SHOULD CONTINUE TO RECEIVE AGENCY RESOURCES OR WHETHER IT SHOULD PERHAPS BE PHASED OUT AS ORIGINALLY PLANNED, WITH CONTINUED WORK IN THIS AREA TO BE SUPPORTED BY WHO OR, WITH RESPECT COMMERCIAL APPLICATION, BY UNIDO.

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13. TABLE E.6.1 - MISSION SERIOUSLY QUESTIONS DOUBLING OF REPRESENTATION ANDHOSPITALITY EXPENSES IN PHYSICAL SCIENCES PROGRAM (FROM \$1,900 TO \$3,800), ESPECIALLY WHEN COMPARED WITH OTHER PROGRAMS OF GREATER PRIORITY AND THEIR INCREASES IN FUNDS FOR MEETINGS. FOR EXAMPLE, REPRESENTATION AND HOSPITALITY INCREASE FOR NUCLEAR SAFETY AND ENVIRONMENTAL PROTECTION PROGRAM, WHICH HAS PROPOSED BUDGET FOR MEETNS MORE THAN TWICE THAT OF PHYSICAL SCIENCES PROGRAM AND WHICH MISSION BELIEVES CLEARLY HAS HIGHER PRIORITY AT THIS TIME) IS ONLY \$300 (FROM \$1,800 TO \$2,100). AMOUNT OF INCREASE IN SAME ITEM FOR LIFE SCIENCES PROGRAM (TABLE E.5.1) FROM \$1,400 TO \$2,500 ALSO SEEMS EXCESSIVE.

14. TABLE E.6.1 AND PARA E.6.13 - RE PROGRAM INCREASE OF \$17,000 FOR NUCLEAR DATA TARGETS, DDG FINKELSTEIN MENTIONED IN PASSING TO MISOFF THAT HE COULD SEE LITTLE NEED FOR IT. THIS HAS, HOWEVER BEEN SUBJECT OF VARIOUS EXCHANGES BETWEEN AGENCY AND AEC NUCLEAR DATA EXPERTS, AND MAY, IN FACT, BE ITEM WE SHOULD SUPPORT. SUGGEST THAT THIS ITEM BE EVALUATED BY US MEMBERS/ OBSERVERS ON INDC.

15. TABLE E.7.1 - MISSION QUESTIONS ABSENCE OF JUSTIFICATION IN NARRATIVE FOR PROGRAM INCREASE OF \$7,000 FOR SCIENTIFIC SUPPLIES AND EQUIPMENT.

16. PARAS E.9.7 AND E.9.8. MISSION BELIEVES IT MAY BE TIMELY FOR U. S. TO CAREFULLY REVIEW EXTENT OF DESIRABLE AGENCY ACTIVITIES IN FIELDS INVOLVING ADVANCED NUCLEAR TECHNOLOGY, ESPECIALLY FAST BREEDER REACTORS, MHD, THERMIONICS, AND FUSION REACTOR TECHNOLOGY, IN VIEW, INTER ALIA, INCREASING BILATERAL U. S.- SOVIET CO- OPERATION IN SOME OF THESE FIELDS. IN PRINCIPLE, MISSION BELIEVES OECD/ NEA AND NOT RPT NOT IAEA SHOULD BE PRIMARY FOCAL POINT FOR MULTILATERAL CO- OPERATION AND EXCHANGES OF INFORMATION IN FIELDS INVOLVING ADVANCED NUCLEAR TECHNOLOGY, BUT WE ALSO SEE MERIT OF LIMITED IAEA INVOLVEMENT PRIMARILY AS MEANS OF INCLUDING SOVIETS IN SUCH ACTIVITIES. ON BASIS EARLIER COMMENTS FROM AEC AND OTHER U. S. EXPERTS CONCERNED, APPEARS TO US THAT JOINT MHD AND THERMIONICS LIAISON GROUPS, FOR EXAMPLE, HAVE SERVED WELL TO MEET THIS PURPOSE. IF INTERESTED USG AGENCIES CONTINUE TO BELIEVE IAEA SHOULD PLAY ACTIVE ROLE THESE FIELDS, BELIEVE WE SHOULD URG THAT PROPOSED ADDITION TO AGENCY' S PROGRAM OF FUSION REACTOR TECHNOLOGY BE DONE IN COLLABORATION WITH OECD/ NEA, WITH LATTER TAKING PRIMARY ROLE; THIS PRESUMABLY WOULD RESULT IN REDUCTION OF AGENCY LIMITED OFFICIAL USE

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MANPOWER AND RESOURCES DEVOTED TO THIS SUBJECT, IN WHICH ONLY HANDFUL OF MOST ADVANCED COUNTRIES HAVE ANY SUBSTANTIAL INTEREST.

17. TABLE E.9.4 - AMOUNG OF \$48,000 SHOWN UNDER CONTRACTS FOR SUB- PROGRAM SUPPLY OF SPECIAL NUCLEAR MATERIALS IS TYPOGRAPHIC ERROR. FIGURE SHOULD BE SHOWN UNDER CONTRACTS FOR RESEARCH REACTORS, ONE LINE BELOW, AND TOTALS CHANGED ACCORDINGLY. AMOUNT WILL BE USED FOR RESEARCH CONTRACTS IN SUPPORT OF THIS SUB- PROGRAM.

18. TABLE E.10.3 - MISSION QUESTIONS INCREASE OF MANPOWER REQUIREMENTS STATED FOR PNE SUB- PROGRAM FROM 0.9 TO 1.1 MANYEARS, ESPECIALLY IN VIEW OF ACTUAL DECREASE IN DOLLAR COSTS. STAFF MEMBER IMMEDIATELY INVOLVED IN SUBJECT WAS UNABLE TO SATISFACTORILY ACCOUNT FOR INCREASE, AND MISSION SUGGESTS US COMMENT INCLUDE REQUEST FOR FURTHER INDICATION OF HOW ADDITIONAL STAFF TIME WILL ACTUALLY BE SPENT.

19. SECTION E.11 - MISSION NOTES OMISSION OF MENTION PROPOSED BE-

GINNING OF ACTIVITIES IN FIELD OF NON- RADIOACTIVE MARINE POLLUTION BY MONACO LABORATORY. MISSION BELIEVES US SHOULD SUGGEST THAT MENTION OF THESE ACTIVITIES BE INCLUDED IN FINAL VERSION OF BUDGET PRESENTED TO GENERAL CONFERENCE.

20. TABLE E.12.1 - MISSION QUESTIONS INCREASED ALLOCATION FOR TRAVEL. WE NOTE THAT 1972 BUDGET PROVIDED \$21,400, OF WHICH ONLY \$8,260 WAS ACTUALLY SPENT. IN VIEW STRINGENT RESTRICTIONS TO BE IMPOSED ON TRAVEL IN 1973, REDUCTION OF \$18,000 FIGURE IN REVISED 1973 BUDGET SEEMS LIKELY. JUSTIFICATION FOR INCREASE IN 1974 APPEARS INSUFFICIENT TO SUPPORT AMOUNTS REQUESTED. MISSION SUGGESTS US COMMENT TO THIS EFFECT.

21 TABLE E.12.3 - PROGRAM DECREASE FOR INIS SECTION IS LARGELY ARTIFICIAL BOOKKEEPING TRANSACTION. ADJUSTMENT OF MANNING TABLE FOR 1973 ELIMINATED ONE P POST IN THIS SECTION, BUT FUNDS FOR THIS POST WERE NOT ELIMINATED FROM ADJUSTED DOLLAR FIGURE FOR 1973. THIS, PLUS OTHER MINOR ADJUSTMENTS AND DROP IN EXPENSES FOR COMMON SERVICES, SUPPLIES AND MATERIALS OF \$20,500, RATHER THAN ANY ACTUAL DECREASE IN INIS PROGRAM, ARE RESPONSIBLE FOR FIGURES SHOWN IN TABLE.

22. TABLE E.13.1 - MISSION QUESTIONS INCREASE OF \$1,500 IN FUNDS FOR REPRESENTATION AND HOSPITALITY IN SAFEGUARDS PROGRAM, ESPECIALLY LIMITED OFFICIAL USE

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ALLY IN VIEW OF ACTUAL PROGRAM DECREASE IN AMOUNT FOR MEETINGS.

23. TABLE E.15.3 AND PARA E.15.8 - PROGRAM INCREASE OF \$23,100 SHOWN UNDER OFFICE OF DDG FOR ADMINISTRATION INCLUDES INCREASE OF \$21,000 REFERRED TO IN NARRATIVE FOR INTER- AGENCY ACTIVITIES. THIS REPRESENTS INCREASED AGENCY CONTRIBUTION TO SUPPORT COSTS FOR SUCH UN SYSTEM- WIDE BODIES AS ACC/ CCAQ AND JIU. IN VIEW US POLICY OF SUPPORT THESE ORGANIZATIONS IN INTEREST GREATER CO- ORDINATION IN UN SYSTEM ON ADMINISTRATIVE AND BUDGETARY MATTERS, PROPOSED INCREASE SEEMS JUSTIFIED.

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